

## Budget Execution 2015

#### Outline

- Overview
  - Key Issuances on 2015 Budget Execution
- Fund Release Procedures
  - Obligational Authorities
  - Disbursement Authorities
- Transparency & Accountability
- Important Timelines

## Key Issuances on 2015 Budget Execution

- NBC No. 555: Submission of Budget Execution Plans & Targets for FY 2015
- NBC No. 556: Guidelines on the Release of Funds for 2015 (with Annexes A-C)

#### **NBC** No. 555



Agencies



#### **BEDs**

- I. Financial Plan
- 2. Physical Plan
- 3. Monthly Disbursement Program
- 4. Annual Procurement
  Plan for Common-Used
  Supplies & Equipment



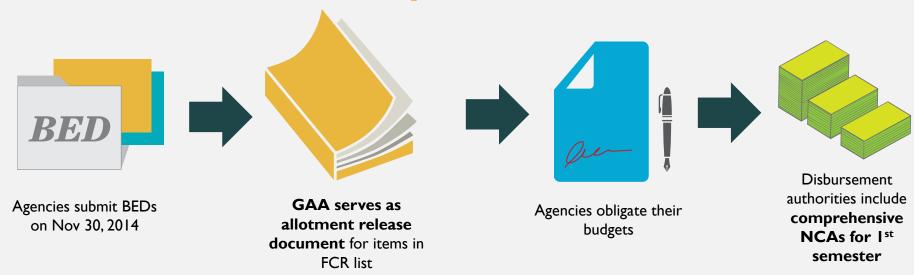
Online Submission

### The GAA as Release Document



The budgets of agencies or "appropriations"— except those included in the negative list—are considered released as allotments when the General Appropriation Act takes into effect.

### Fund Release System for CY 2015





But those in **Negative List** / FLR will still require SAROs





BFARs & BARs serve as guide for further releases

### Obligation Authorities for 2015



#### The GAA Itself

For budget items under "For Comprehensive Release"



#### **SARO**

For budget items under "For Later Release"



## General Allotment Release Order (GARO)

For RLIP only

### For Comprehensive Release

I. Specific Appropriations of Dept's/agencies



**GAARD** 



II. Other Items, which by their nature are released comprehensively but by policy or law, require issuance of SARO



**SARO** 



### The Negative List



- Centrally-Managed Items or Lump sum funds within agency specific budgets
- Special Purpose Funds
- All automatic appropriations

### FCR vs. FLR: Agency Budgets

### For Comprehensive Release (Annex A & A I)

#### Via GAA-as-Release

- Agency-specific budgets not in negative list (Annex A)
- Transferred appropriations: dept-todept or within dept (Annex A-I)

#### For Later Release

(Annex B & BI)

#### <u>Via SARO</u>

- Agency-specific budgets in negative list (Annex B)
- Transferred appropriations from one dept to another, but which are included in the negative list (Annex B-I)

## FCR vs. FLR: Appropriations Directly Released to Implementing Depts./Agencies/OUs

#### Via GAA-as-Release

- Basic Education Services (DepEd to ARMM & DepEd ROs to CO)
- National Programs under DA to ARMM-DAF
  - (i.e., rice, livestock, corn, high-value crops, organic agriculture, market oriented and fisheries)
- Farm-to-Market Road Projects
   (DA-OSEC RFUs to DPWH-CO & DA-OSEC-CO to DPWH-ARMM)
- GASTPE (DepEd ROs to CO)
- CCT (DSWD-ROs to CO)

#### Via SARO

- Basic Education Facilities (DepEd to DPWH)
- Basic Education Facilities (DepEd-ROs to CO)
- National Programs under DA to ARMM-DAF
  - (i.e., rice, livestock, corn, high-value crops, organic agriculture and market oriented)
- National Health Insurance Program to the Indigents (DOH to PHIC)
- PAMANA and Bangsamoro Programs (DOH to PHIC)

### FCR vs. FLR: Automatic Appropriations

### For Comprehensive Release (Annex C)

#### Via GARO

Annual Requirements for RLIP

#### <u>Via SARO</u>

- Interest Payments
- Internal Revenue Allotment
- SAGFs of certain agencies (DOTC-OTS, DOF-IC, DOLE-OSEC, OEO-HLURB)
- Pensions for President's Spouses

For Later Release (Annex CI)

#### <u>Via SARO</u>

- SAGFs of other agencies
- Adjustments on IRA
- Other Automatic Appropriations not covered by FCR

(TEF, Grant Proceeds)

### Validity of Appropriations

- 2015 GAA, RA 10651
  - PS: Until Dec 31, 2015
  - MOOE & CO: Until Dec 31, 2016
- 2014 GAA Continuing Appropriations
  - MOOE & CO: until Dec 31, 2015
- 2014 Supplemental Appropriations, RA 10652
  - MOOE & CO: until Dec 23, 2015
- Automatic Appropriations
  - Until December 31, 2015



#### Disbursement Authorities

#### **Types of Disbursement Authorities:**

 Documents issued by DBM authorizing payment through banks/BTR

- NCA
- NCAA
- CDC
- Tax Remittance Advice: issued by agencies to BIR for withheld taxes
- SAROs issued by DBM for booking purposes: Interest Payment; Tax Expenditures (thru TEF)/Documentary Stamp tax on government-issued securities

### Validity of NCAs

- To Regular MDS Sub-Accounts:
   Until last working day of 3<sup>rd</sup> month of a quarter
- To Special MDS Accounts (RG/TL):
   Until last working day of following month
- To Trust MDS Accounts:
   Until last working day of the year
- To BTr for Working Fund:
   Until last working day of the year

# Specific Guidelines and Procedures

#### Sources of Funds for 2015



2015 GAA per **R.A. No. 10651**Agency Specific Budgets and SPFs

2015 Automatic Appropriations (RLIP, SAGFs, IRA, etc. per BESF)

2014 Continuing Appropriations

2014 Supplemental Appro per R.A. 10652

## Fund Release Procedures: Comprehensive Release encompasses the ff:

#### **New GAA**

- Annual Agency Specific Budgets, thru the GAA
- First Quarter requirements for Pension, GOCCs heavily subsidized by the NG, and BuB of NIA, NEA and those provided under the LGSF, thru SAROs

#### **Automatic Appropriations**

- RLIP thru GARO
- IRA, Interest Payment, and Pensions for Presidents' Spouses thru SAROs
- SAGFs Annual operating requirements of Agencies fully dependent on their income, thru SAROs



### Distribution of the Expenditure Program FY 2015 versus FY 2014

	2014		2015	
	Program	% to	Program	% to
Particulars	In Billion	Program	In Billion	Program
I. For Comprehensive Release				
New GAA				
Departments/Agencies	1,020.0		1,213.7	
SPFs	15.8		23.5	
Transferred Appropriations	2.8		6.8	
Automatic Appropriations	369.3	_	793.3	
Sub-total	1,407.9	62%	2,037.3	78%
II. For Later Release (Negative List)	)			
New GAA				
Departments/Agencies	88.9		61.7	
SPFs	266.7		345.2	
Transferred Appropriations	74.4		88.8	
Automatic Appropriations	426.7		73.0	
Sub-total	856.7	38%	568.7	22%
III. Total	2,264.6	100%	2,606.0	100%

## Comprehensive Release but subject to Conditional Obligation

- PS items under DepEd budget
  - ERF, conversion to Master Teacher positions, reclassification of positions, and special hardship allowance
- MOOE and CO
  - Supplies and materials
  - Communication equipment
  - Firearms
  - Research and development programs
  - Books to be procured by agencies other than schools and the National Library exceeding five (5) copies per title
  - Ongoing FAPs
  - Grants, subsidies and contributions
  - BuB projects to be implemented by LGUs

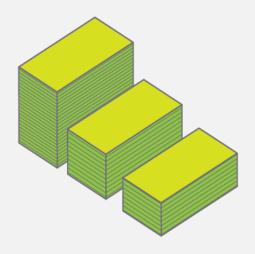
## Fund Release Procedures For GOCCs and LGUs

- For GOCCs (BSGC)
- 1st quarter subsidy for heavily subsidized GOCCs for comprehensive release
- BuB Projects of NIA and NEA for comprehensive release
- Equity and remaining subsidy for later release
- For LGUs (IRA and ALGU)
- Annual IRA for comprehensive release
- IRA adjustments, special shares in the proceeds of national taxes and LGSF – for later release
- BuB projects under the LGSF for comprehensive release

## Fund Release Procedures Notice of Cash Allocation

Initial comprehensive NCA (based on Monthly Disbursement Program per NBC 555) shall cover first semester requirements (January to June, 2015) for:

- Current year requirements
  - Agency Specific Budget
  - RLIP
- Prior Years' requirements
  - Accounts Payable (A/Ps)
  - Obligations expected to become A/Ps
- 2014 Continuing Appropriations (RA 10633)
- 2014 Supplemental Appropriations (RA 10652)



### Transparency & Accountability







Transparency Seal Disclosures on Infrastructure

Budget Accountability Reports

## Transparency & Accountability Transparency Seal

#### 2015 GAA, GP No. 98:

- Agency mandates and functions
- Officials & contact information
- Physical & Financial Accountability Reports
- Approved Budgets & Targets
- Major Programs & Projects under Social Contract KRAs
- Program & project beneficiaries (SPs)
- Implementation Status of Projects and Programs
- Annual Procurement Plan and contracts awarded



## Transparency & Accountability Disclosure on Infra Projects

#### 2015 GAA, GP No. 97:

Post the following online w/in 30 days from entering into contract w/ winning contractor:

- Project title, detailed description of each project, including nature and location
- Detailed estimates in arriving at the Approved Budget Contract (ABC)
- Winning contractor & detailed estimates of awarded bid



## Transparency & Accountability Budget Accountability Reports

BFARs per COA-DBM JC no. 2014-1

Prepared Annually (within 30 days after the end of the year)

Aging of Due and Demandable Obligations (ADDO)

Prepared Quarterly (within 30 days after the end of the quarter)

- Statement of Appropriations, Allotments, Obligations, Disbursements & Balances (SAAODB)
- Summary of Appropriations, Allotments, Obligations, Disbursements and Balances by Object of Expenditures (SAAODBOE)
- List of Allotments and Sub-Allotments (LASA)
- Quarterly Physical Report of Operation (QPRO)
- Quarterly Report of Revenue and Other Receipts (QRROR)
- Statement of Approved Budget, Utilizations, Disbursements, and Balances (SABUDB) (for Off-Budget Fund)
- Summary of Approved Budget, Utilizations Disbursements and Balances by Object of Expenditus (SABUDBOE) (for Off-Budget Fund)

**Prepared Monthly** (on or before the 30<sup>th</sup> day of the following month covered by the report)

Monthly Report of Disbursements (MRD)

## Transparency & Accountability Review of Agency Performance

 Periodic monitoring of outputs, accomplishments, revenue generation, and utilization of funds vis-à-vis the plans and targets through desk review of BEDs vs. BFARs

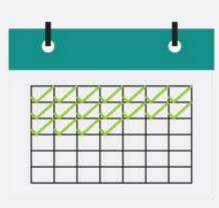
 Regular consultation through Account Management Teams for selected departments

 Agencies must develop remedial action plans to address implementation delays & issues

 Review results will guide in reallocation of funds/additional releases, inputs to budget prep, etc.

### **Important Dates!**

- **November 30, 2014** BEDs (per NBC no. 555)
- **December 15, 2014** APP-CSE (to DBM-PS)
- January 30, 2015 Revised Performance Targets corresponding to changes, i.e., increases, reductions, new budgetary items introduced in the GAA
- February 13, 2015 Special Budget Request/s for the release of appropriations under the 2014 Supplemental Budget (RA 10652)
- May 31, 2015 Operating Monthly Disbursement Program (OMDP) per NBC 555 as basis for the second semester comprehensive release of NCAs
- June 30, 2015 requests for modifications / realignments of funds within CO and within the same P/A/P
- September 30, 2015 requests for modifications / realignments of funds from CO to another allotment class within the same P/A/P
- November 15, 2015 request/s for any release requiring issuance of SAROs & additional NCAs



## Continuing the Implementation of Vital Key PFM Reforms

In 2015:



Early Procurement for Infrastructure

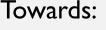


GAA-as-Release

Document



Unified Account Code Structure





Government Integrated Financial Management System (GIFMIS)



Performance-Informed Budgeting



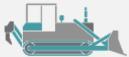
Checkless Payments via Expanded MDPS

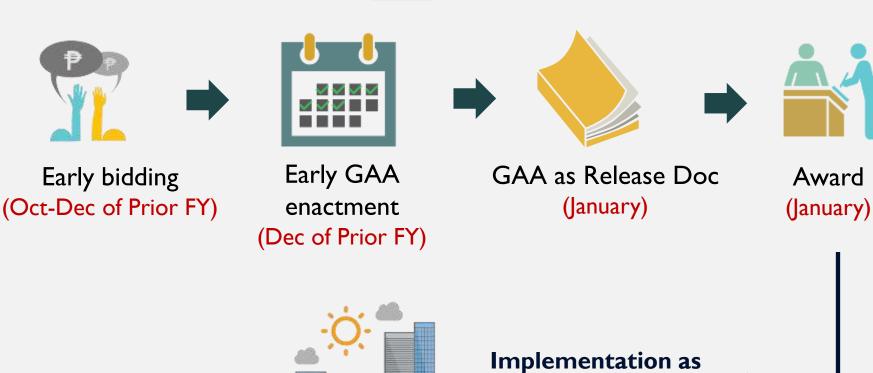


Treasury Single Account

### Budget Execution in 2015

**Example: Infrastructure** 





Early as January



What are the BEDs or Budget Execution Documents where the agencies should reflect their budget execution plans and targets for 2015?

## Is the disbursement authority also covered by the GAARD?

What does DBM have to do with respect to disbursement authorities?

# Do we still need to issue SARO to cover the memo entry of transferred appropriations?

What is the difference between the transferred appropriations listed under A1 and those listed under B1?

## What disbursement authority is issued by agencies?

## What are the available fund sources for 2015?

What are those budgetary items that although categorized as part of the For Comprehensive Release (FCR) are released through SARO?