

Updates on Compensation Matters

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Outline of Presentation

I. Government Compensation

- **a.** Constitutional Provision on Government Compensation
- Congress Joint Resolution No. 4, s.2009
- C. Executive Order No. 201, s. 2016
- d. Republic Act No. 11466 (Salary Standardization Law 5)
- II. Provisions of Executive Order No. 77, s. 2019
- III. Guidelines on the Engagement of Job Order/Contract of Service Workers
- **IV. Reclassification of Positions**



Background: Constitutional Provision on Compensation Standardization

1987 Philippine Constitution Section 5, Article IX-B

"Section 5. The Congress
shall provide for the standardization
of compensation of government
officials and employees, including
those in government-owned or
controlled corporations with original
charters, taking into account the nature
of the responsibilities pertaining to
and the qualifications required
for their positions."

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Salary Increases since 1989

SSL 1	RA 6758, s. 1989
SSL 2	Congress JR No. 1, s. 1994 - Implementation in 1994-1997
2001	5% Salary increase
2007	10% Salary increase
2008	10% Salary increase
SSL 3	Congress JR No. 4, s. 2009 - Implementation in 2009-2012
SSL 4	EO No. 201, s. 2016 - Implementation in 2016 - 2019

Congress JR No. 4, s. 2009 (SSL 3)

Reform Measures

- Veered away from the populist tones of across-theboard increases
- Gave reality to the principle of "equal pay for work of equal value"
- Eliminated salary overlaps which caused issues between superiors and subordinate



Established the Total Compensation Framework

Congress JR No. 4, s. 2009 (SSL 3)

Total Compensation Framework



Basic Salary, including Step Increment

- Standard salary schedule
 - √ 1-33 Salary Grades
 - √ 1-8 Salary Steps
- Daily rate = monthly salary divided by 22 working days per month
- Step increment:
 - due to length of service
 - due to meritorious performance

Standard Allowances and Benefits

- Given to all employees at prescribed rates and guidelines
 - ✓ PERA (P2,000/month)
 - ✓ Uniform/Clothing Allowance (P6,000)
 - ✓ Mid-Year Bonus (1 month salary)
 - √ Year-End Bonus (1 month salary)
 - ✓ Cash Gift (P5,000)



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Specific Purpose Allowances and Benefits (1)

- Given to employees under specific conditions and situations related to actual performance of work, at prescribed rates and guidelines
 - ✓ RATA for officials down to division chief
 - ✓ Per Diem for membership in collegial bodies
 - √ Honoraria
 - for resource persons
 - for special projects
 - for personnel in government procurement



Specific Purpose Allowances and Benefits (2)

- Given to employees under specific conditions and situations related to actual performance of work, at prescribed rates and guidelines
 - ✓ Night Shift Differential
 - ✓ Overtime Pay
 - ✓ Subsistence Allowance
 - ✓ Hazard Pay
 - ✓ Special Counsel Allowance
 - ✓ Overseas Allowance for Personnel Assigned Abroad



Incentives

- Given to reward loyalty to government service and contribution to performance
 - ✓ Loyalty Incentive
 - ✓ Anniversary Bonus
 - **✓ Productivity Enhancement Incentive**
 - ✓ CNA Incentive



Periodic Review under Congress JR No. 4

Congress Joint Resolution No. 4 (June 17, 2009), states that "a periodic review of the government's Compensation and Position Classification System shall be conducted every three (3) years"

To determine:

- The competitiveness of government pay in relation to the private sector; and,
- The compensation strategy to bring government pay closer to market rates.

DBM conducted the Study on Compensation and Benefits in the Public Sector in FY 2015



Compensation Strategy

Objectives:

- ✓ To be competitive with the market thereby attract and retain talent
- ✓ Strengthen the link between pay and performance
- ✓ Allow higher take home pay, especially for government personnel belonging to lower salary grades



Executive Order No. 201, s. 2016

Title: Modifying the Salary Schedule for Civilian Personnel and Authorizing the Grant of Additional Benefits for Both Civilian and Military and Uniformed Personnel



WHO WILL BENEFIT?



Executive, Legislative, and Judicial Branches



State Universities and Colleges (SUCs)



Local Government Units (LGUs)



Constitutional Government-Commissions and Offices



Owned or Controlled Corporations

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Republic Act No. 11466

Title: An Act Modifying the Salary Schedule for Civilian Personnel and Authorizing the Grant of Additional Benefits, and for Other **Purposes**



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Guiding Principles for SSL 5

- ➤ All government personnel shall be paid just and equitable compensation in accordance with the principle of equal pay for work of equal value.
- ➤ Differences in pay shall be based upon substantive differences in duties and responsibilities and the qualification requirements of positions.
- ➤ The compensation for all civilian government personnel shall generally be competitive with those in the private sector doing comparable work in order to attract, retain, and motivate a corps of competent civil servants.

Guiding Principles for SSL 5

- ➤ A performance-based incentive scheme which integrates personnel and organizational performance shall be established to reward exemplary civil servants and well-performing organizations.
- ➤ The compensation scheme shall take into consideration the financial capability of the government.

- ☐ Implements another round of four tranches salary increase from FY 2020 to FY 2023
- □ The Mid-Year Bonus and the Program on Awards and Incentives for Service Excellence (PRAISE) are now integrated to the Incentives component of the Total Compensation Framework

Compensation Adjustment Strategy

- The salaries of government personnel shall be raised to a level closer to market rates, while giving **priority** to the rank-and-file (consisting of positions in the sub-professional and professional categories).
- The grant of the **Mid-Year Bonus** equivalent to one (1) month basic salary shall be **institutionalized** as part of the Incentives under the Total Compensation Framework.
- > To maintain equity and fairness, there shall be **no** salary overlaps.



SSL 5 Salary Schedule, Step 1 (2020-2023)

Salary	EO 201	Proposed			% Increase	
Grade	FY 2019	FY 2020	FY 2021	FY 2022	FY 2023	2019 vs. 2023
1	11,068	11,551	12,034	12,517	13,000	17.5%
2	11,761	12,276	12,790	13,305	13,819	17.5%
3	12,466	13,019	13,572	14,125	14,678	17.7%
4	13,214	13,807	14,400	14,993	15,586	18.0%
5	14,007	14,641	15,275	15,909	16,543	18.1%
6	14,847	15,524	16,200	16,877	17,553	18.2%
7	15,738	16,458	17,179	17,899	18,620	18.3%
8	16,758	17,505	18,251	18,998	19,744	17.8%
9	17,975	18,784	19,593	20,402	21,211	18.0%
10	19,233	20,219	21,205	22,190	23,176	20.5%
11	20,754	22,316	23,877	25,439	27,000	30.1%
12	22,938	24,495	26,052	27,608	29,165	27.1%
13	25,232	26,754	28,276	29,798	31,320	24.1%
14	27,755	29,277	30,799	32,321	33,843	21.9%
15	30,531	32,053	33,575	35,097	36,619	19.9%
16	33,584	35,106	36,628	38,150	39,672	18.1%
17	36,942	38,464	39,986	41,508	43,030	16.5%



SSL 5 Salary Schedule, Step 1 (2020-2023)

Salary	EO 201	Proposed Salary				% Increase
Grade	FY 2019	FY 2020	FY 2021	FY 2022	FY 2023	2019 vs. 2023
18	40,637	42,159	43,681	45,203	46,725	15.0%
19	45,269	46,791	48,313	49,835	51,357	13.4%
20	51,155	52,703	54,251	55,799	57,347	12.1%
21	57,805	59,353	60,901	62,449	63,997	10.7%
22	65,319	66,867	68,415	69,963	71,511	9.5%
23	73,811	75,359	76,907	78,455	80,003	8.4%
24	83,406	85,074	86,742	88,410	90,078	8.0%
25	95,083	96,985	98,886	100,788	102,690	8.0%
26	107,444	109,593	111,742	113,891	116,040	8.0%
27	121,411	123,839	126,267	128,696	131,124	8.0%
28	137,195	139,939	142,683	145,427	148,171	8.0%
29	155,030	158,131	161,231	164,332	167,432	8.0%
30	175,184	178,688	182,191	185,695	189,199	8.0%
31	257,809	262,965	268,121	273,278	278,434	8.0%
32	307,365	313,512	319,660	325,807	331,954	8.0%
33	388,096	395,858	403,620	411,382	419,144	8.0%



Salary Increase for SGs 11 to 13

➢ Positions allocated to SGs 11 − 13 will have biggest salary increase, as follows:

SG	FY 2019	FY 2023	% Increase
11	20,754	27,000	30.1%
12	22,938	29,165	27.1%
13	25,232	31,320	24.1%

Salary Increase for Teachers

➤ As a result, the salary of teachers in government will continue to outpace the pay of teachers in the private sector:

	Basic Monthly Sa		
Position Title	Government, Step 1 (SSL 5)	Market Median	Gov't/ Private
Teacher I, SG-11	27,000	16 240	165%
Teacher II, SG-12	29,165	16,340	178%
Teacher III, SG-13	31,320	16,752	187%

- ☐ The modified Salary Schedule and additional benefits under RA No. 11466 may be granted to LGU personnel, subject to:
 - ➤ Authorization from their respective Sanggunian pursuant to Sections 447(a), 458(a), and 468(a) of RA No. 7160
 - ➤ Compliance with the Personnel Services limitations under Sections 325 and 331 of RA No. 7160

For Local Government Units

☐ The salaries of LGU personnel that may be authorized shall correspond to the LGU's income classification and shall not exceed the percentage of the Salary Schedule provided in RA No. 11466:

	For Provinces/Cities	For Municipalities
Special Cities	100%	
1 st Class	100%	90%
2 nd Class	95%	85%
3 rd Class	90%	80%
4 th Class	85%	75%
5 th Class	80%	70%
6 th Class	75%	65% 2020 1 st Quarterly Seminar 8



For Local Government Units

☐ In case of partial implementation, the same shall be at uniform percentage across all positions in the LGU

For Barangay Units

- ☐ The basic pay of barangay personnel shall be in the form of Honoraria which shall not exceed the percentage of the Salary Schedule corresponding to the income classification of the LGU
- ☐ They may be given Year-End Bonus based on the monthly honoraria as of October 31 of the year and Cash Gift of P5,000

Applicability to Certain Officials

1987 Philippine Constitution

Section 10 of Article VI

The salaries of Senators and Members of the House of Representatives shall be determined by law. No increase in said compensation shall take effect until after the expiration of the full term of all the Members of the Senate and the House of Representatives approving such increase.

Section 6 of Article VII

The President shall have an official residence. The salaries of the President and Vice-President shall be determined by law and shall not be decreased during their tenure. No increase in said compensation shall take effect until after the expiration of the term of the incumbent during which such increase was approved. They shall not receive during their tenure any other emolument from the Government or any other source.

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Travel Allowances and Expenses for Official Local and Foreign Travels of Government Personnel

President's Authority to Set Travel Rates

EO No. 292, Administrative Code of 1987

(Section 72, Chapter 7, Book VI)



 The rates may be changed from time to time upon recommendation of the Travel Rates Committee (TRC)

President's Authority to Set Travel Rates

EO No. 292, Administrative Code of 1987

(Section 72, Chapter 7, Book VI)

 The TRC is composed of the Secretary of Budget as Chairman and the Secretary of Foreign Affairs, the Secretary of Tourism and the Chairman, Commission on Audit, or their representatives, as members









EO No. 77

EO No. 77 issued on March 15, 2019:

- Consolidates, updates and rationalizes the rules and regulations and rates of travel expenses under the category of conferences, special missions and other non-study trips
- Repeals EO Nos. 248, 248-A, 298, and 459
- Modifies MC No. 35 and other related Presidential issuances

Coverage

EO No. 77 dated March 15, 2019

Official local and foreign travels of personnel in the:

- ✓ Executive Department, including SUCs, GOCCs, and GFIs
- ✓ Congress of the Philippines
- ✓ Judiciary
- ✓ Constitutional Commissions
- ✓ Office of the Ombudsman
- ✓ LGUs



Authorized Official Travel

Official local and foreign travels should meet the following criteria:

- ✓ Essential to effective performance of mandates and functions
- ✓ Is required to meet the needs of the agency
- ✓ The presence of the official/employee is critical to the outcome of the conference, seminar or similar activity
- ✓ Expenses are not excessive

Travel Beyond 50-Km Radius

Allowable Expenses:

 Transportation and Miscellaneous Expenses from the permanent official station to the destination (Transportation expense not allowed if government vehicle is used)

Daily Travel Expenses (DTE)

Daily Travel Expenses (DTE)

Section 5(b)(i) of EO Np. 77

Maximum allowable DTE

	Maximum DTE			
Olivete	Region I	Region V	Region XII	
Cluster	Region II	Region VIII	Region XIII	P1,500
-	Region III	Region IX	ARMM	
Cluster	CAR	Region VII	Region XI	D1 900
II	Region VI	Region X		P1,800
Cluster III	NCR	Region IV-A	Region IV-B	P2,200

Apportioned Travel Expenses

Section 5(c)

The allowable DTE shall be based on the following apportionment:

Particulars	Percentage	To Cover
Day of arrival at destination (regardless of time) and succeeding day/s	100%	Hotel/Lodging (50%) Meals (30%) Incidental Expenses (20%)
Day of departure for official station (regardless of time) if other than date of arrival	50%	Meals (30%) Incidental Expenses (20%)

Travel Expenses in Excess of Authorized Rates

Section 5(c)

Claims for reimbursement of actual accommodation expenses in excess of the accommodation component of the DTE (50%) may be allowed; the difference not to exceed 100% of such component, and only upon:

- □ Submission of <u>certification by the agency head as</u> <u>absolutely necessary</u>
- Presentation of <u>bills and receipts</u>. A certification or affidavit of loss shall not be considered as appropriate replacement for lost bills and receipts

Travel Within 50-Km Radius

Allowable expenses:

- > Actual transportation expenses
- DTE provided the personnel stays in the place of assignment and does not commute daily to and from residence and place of assignment
- Claim for hotel expense shall be substantiated by a bill or invoice.



OFFICIAL FOREIGN TRAVEL OF GOVERNMENT PERSONNEL

Pre-departure Expenses

Section 11(a)

 Pre-departure expenses not exceeding P3,500 to cover miscellaneous expenses for taxi, passport processing, immunization and medical laboratory fees, photographs, porterage, airport terminal fees, etc.



Transportation Expenses

Section 12



- If not provided by a sponsor, transportation expenses allowed for the economy class (does not include premium economy class)
- For long haul trips (more than 4 hours, without counting lay-overs) of Secretaries, Undersecretaries and Assistant Secretaries, business class may be allowed, subject to OP approval

Clothing Allowance

Section 13(a)

Foreign travel for more than one month to tropical or temperate countries coinciding with the summer and spring seasons

Duration	Rate
More than 1 month but less than 3 months	US\$200
3 Months and more but less than 6 months	US\$300
6 months and more	US\$400

Clothing Allowance

Section 13(b)

Foreign travel to temperate countries coinciding with the autumn or winter seasons

Duration	Rate
2 weeks or less	US\$200
More than 2 weeks but less than 1 month	US\$300
1 month or more	US\$400

Clothing Allowance

Section 13(e)

- The clothing allowance may be granted more than once in every 24 months.
- ❖ Total clothing allowance shall not exceed US\$400 within a 24-month period.



Section 14(a)

- DSA shall be based on the daily rates established by the International Civil Service Commission of the United Nations.
- If destination is not listed therein, the DSA for the nearest country shall be adopted.
- If city of destination is not listed therein, the "elsewhere" rate for the country shall be adopted.

Section 14(b)

The DSA shall be apportioned as follows:

Particulars	Percentage	To Cover
Day of arrival at destination (regardless of time) and succeeding day/s	100%	Hotel/Lodging (50%) Meals (30%) Incidental Expenses (20%)
Day of departure for official station (regardless of time) if other than date of arrival	50%	Meals (30%) Incidental Expenses (20%) 2020 1st Quarterly Seminar & Meeting Punta Villa Resort Hollo City

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Section 14(c), (d)

- If hotel/lodging, meals and incidental expenses are provided by host country or donor institution, DSA shall <u>not</u> be allowed.
- Claims for DSA under Section 14(a) and (b) shall not require presentation of bills and receipts

Section 14(e)

Subject to the approval of appropriate authorities, claims for reimbursement of actual accommodation expenses in excess of the accommodation component of DSA may be allowed, but not to exceed 30% of such component of DSA



Section 14(e)

Reimbursement of actual expenses:

- Only upon certification by agency head as absolutely necessary, and presentation of bills and receipts
- Affidavit of loss not considered appropriate replacement for receipts/bills



Reimbursement of Representation Expenses

Section 16(a)

- ➤ Reimbursement of actual representation expenses not exceeding the prescribed rates, subject to approval of authorities, based on justifications presented and presentation of bills and receipts
- May be allowed for <u>officials authorized to</u> <u>attend conferences or meetings</u>, or <u>undertake</u> <u>official missions or assignments</u> in the exigency of the service

Reimbursement of Representation Expenses

Particulars Particulars Particulars Particulars Particular Particu	Representation Rates
Cabinet Members and those of equivalent rank	US \$1,000
Department Undersecretaries and those of equivalent rank, if designated as head of delegation	US \$700
Department Assistant Secretaries and those of equivalent rank, if designated as head of delegation	US \$500
Positions lower than Assistant Secretary level, if designated as head of delegation	US \$300

Reimbursement of Representation Expenses

Section 16(a), (b)

- Such expenses may cover necessary entertainment, contributions, flowers, wreaths, and the like, when justified by circumstances and in conformity with generally accepted customs, and practices
- ➤ Officials on travel abroad for speaking engagements, or for scholarships, fellowships, trainings, workshops and studies, or whose travels are fully funded by donors or sponsoring organizations, shall not be allowed reimbursement of representation expenses

Insurance

Section 18

Personnel on foreign travel pursuant to EO No. 77 may be entitled to travel insurance at the minimum amount required by the country of destination, or a travel coverage of P500,000 if there is no minimum coverage set by a country



Section 19

- All forms of travel junkets are strictly prohibited.
- Strategic planning workshops or team building activities abroad are not allowed.
- > The taking of personal leave immediately before or after the official activity is highly discouraged.
- ➤ If travel circumstances indicate that the trip is mainly for personal purposes, no part thereof shall be considered as official.

Section 20

- Official foreign trips partially or fully funded by private corporations or individuals shall be fully disclosed.
- No official or personal travel shall be funded directly or indirectly, fully or partially, by private individuals, including suppliers or contractors.

Section 21a(i), a(ii)

- Department Secretaries and those of equivalent ranks shall cause the <u>preparation</u> and issuance of internal guidelines on local and foreign travels of personnel in NGAs, including SUCs, GOCCs, and GFIs under/attached to their respective departments/agencies
- The Secretary of the Department of the Interior and Local Government shall cause the preparation and issuance of the rules and regulations governing official local and foreign travels of LGU personnel

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Section 22(a)

Within 2 calendar months after return to the Philippines (official foreign travel), or within 1 calendar month of return to permanent official station (official local travel), personnel shall render an account of cash advance received in accordance with existing applicable rules and regulations.





Contract of Service and Job Order Workers in Government

Rules and Regulations on Contract of Service (COS) and Job Order (JO) Workers

CSC-COA-DBM Joint Circular No. 1, s. 2017 dated June 15, 2017

Coverage

- National Government Agencies
- Government—Owned or —Controlled Corporations with original charters
- State Universities and Colleges
- Constitutional Bodies





Definition of Terms

Contract of Service

Engagement of services of an individual, private firm, other government agency, non-government agency or international organization as consultant, learning service provider or technical expert to undertake a special project or job within a specific period

Job Order

A piece work (pakyaw) or intermittent or emergency jobs such as clearing of debris, canals, waterways, etc., other manual, trades and crafts services such as carpentry, plumbing, electrical. These jobs are of short duration and for a specific piece of work



Engagement of COS/JO Workers

- Hiring under COS shall be limited to consultants, learning service providers, or other technical experts to undertake special project or job within a specific period
- Project or job is not part of the regular functions of the agency, or the expertise is not available in the agency, or it is impractical or more expensive for the agency to directly undertake the service provided by the individual or institutional contractor

Engagement of COS/JO Workers

- Hiring of JO workers shall be limited to emergency or intermittent work, such as clearing of debris after disasters/occurrences, other trades and crafts, and manual tasks such as carpentry, plumbing, painting, electrical, and the like which are not part of the regular functions of the agency
- COS and JO workers should not be designated to positions exercising control or supervision over regular and career employees

Engagement of COS/JO Workers

- Services of COS and JO workers are not covered by Civil Service law and rules, thus, are not creditable as government service
- They do not receive benefits such leave, PERA, RATA and thirteenth month pay

CSC-COA-DBM JC No. 1, s. 2018 dated November 9, 2018

- Amends Section 11 (Transitory Provisions)of previous circular
- Amended Section 11 now provides that:
 - ✓ Agencies may engage the services of new COS and JO workers through individual contract and renew existing individual contracts until December 31, 2020.
 - ✓ Thereafter, the engagement of COS and JO workers shall be in accordance with the provisions of JC No. 1, s. 2017



- ✓ Services of individual COS or JO shall be paid salary/wage equivalent to the daily salary/wage of comparable positions in government and a premium of up to 20% of such salary/wage effective January 1, 2019
- ✓ The premium of 20% may be paid monthly, in lump sum or in tranches (i.e., mid-year and year-end payments) as may be stated in the contract.
- Charged to MOOE in the approved budget



The institutional contract of an agency with a contractor or service provider shall include a provision that existing qualified COS or JO workers may be considered in the hiring by the contractor or service provider

✓ The existing qualified COS and JO workers shall be considered for appointment to vacant positions subject to Civil Service law and rules and agency CSC-approved Merit Selection Plan

✓ Agencies shall review their functions, systems and procedures, organizational structure and staffing to determine the appropriate human resource complement for their programs/activities/ projects

✓ The creation of permanent positions may be considered for regular functions, while the hiring of casual or contractual personnel may be considered for projects and activities that are temporary in nature, subject to evaluation of DBM or GCG



Reclassification of Positions

Definition

✓ Reclassification is a form of staffing modification or position classification action which is applied only when there is warranted substantial change in the regular duties of an incumbent of a position

It involves a change in any or all of the position attributes, i.e., position title, salary grade or position level

Coverage, Exclusions and Prohibition

- ✓ Reclassification applies only to filled regular positions
- Reclassification shall not apply to casual and contractual positions in view of their limited tenure
- ✓ The reclassification of positions in the LGUs is prohibited in view of Section 325 (f) of RA No. 7160, s. 1991

Guidelines under Budget Circular No. 2018-3

- ✓ A position may be reclassified only within the same class category
- ✓ Reclassification may involve an upward or downward change in the classification of a position, but not to exceed one (1) position level
- ✓ A position may be reclassified only if the present incumbent fully meets the QS prescribed by the CSC

Guidelines under Budget Circular No. 2018-3

- ✓ The reclassification shall not result in a distortion in the hierarchy and mix of positions in the staffing pattern nor in the organizational structure
- ✓ Reclassification shall not apply to vacant regular positions

Guidelines under Budget Circular No. 2018-3

- Reclassification applies to the following:
 - There are changes in the level/category of the government entity which will bear on the level of key positions;
 - There are changes in the quantitative and other factors used in determining the appropriate position and level in accordance with existing position classification standards;
 - Provided by law or Presidential authority

Reclassification Based on the Incumbent's Qualification

- ✓ Implementation of the Equivalents Record Forms of teachers pursuant to Section 14 of Presidential Decree No. 985, as implemented by DBM Circular Letter No. 84-4 and Budget Circular No. 2004-1
- ✓ Implementation of the Master Teachers career path under Executive Order No. 500, as implemented by National Budget Circular No. 303 and National Compensation Circular No. 24

Reclassification Based on the Incumbent's Qualification

✓ Implementation of NBC No. 461 for faculty members of SUCs, higher education institutions, and TESDA technical education institutions, and of NBC No. 308 in the case of faculty members of the UP System and Mindanao State University System

Thank You and Good Day

